

**United Nations High Commissioner for Refugees**

**Director: Melanie Ulloa**

**Topic 1: Russo-Ukrainian War: The European Refugee  
Crisis**

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Society**



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# Welcome to UNHCR!

Hello delegates! Welcome to the United Nations High Commissioner for Refugees (UNHCR). My name is Melanie Ulloa, and I am very excited to serve as your chair for this committee at YMUNS. I am a freshman at Yale, majoring in Global Affairs and Russian. I am part of the competitive Model United Nations Team at Yale (MUNTY) and write for the Yale Undergraduate Law Journal (YULJ). Outside of academics, I am a dancer at Yale's Danceworks group currently preparing for the fall semester's showcase. I previously had the opportunity to participate in YMUN as a delegate and am so happy to help make this just as great of an experience for all of you this Spring! In my spare time, I enjoy dancing, reading, baking, and exploring New Haven's restaurant scene. This year's UNHCR aims to produce a unique committee discussing some of the most important contemporary issues. I am very passionate about this committee as a GA delegate who's competed in UNHCR multiple times as well as a student planning on studying Russian history, language, and literature throughout college. When I studied abroad in Estonia—a country less than 200 miles away from Russia— last summer, I was first exposed to the gravity of the refugee crisis following the Russo-Ukrainian war. With this experience came an intense awareness of the consequences facing displaced persons who flee from persecution, war, and natural disasters. Delegates must remember the sensitivity of these topics. I urge you to delve extensively into background reading on these topics as they are incredibly complex, and I am available to answer questions leading up to the conference! When it comes to awards, I like to emphasize the diplomatic aspect of MUN. I am looking forward to speeches showing in-depth research and respectful collaboration with other delegates, even when navigating difficult interpersonal situations. I am so excited to meet all of you and see what you bring to the table in March!



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## Committee History

Established in 1950 through UNGA resolution 319 (A), the UNHCR, commonly known as the "UN Refugee Agency," initially operated in a temporary office with a projected three-year lifespan.<sup>1</sup> Its mandate, addressing the increasing global refugee crises, has been regularly extended every five years. The agency, a two-time Nobel Peace Prize recipient, has a staff of 18,879 operating in 137 countries.<sup>2</sup> Its mission is to provide international protection to refugees, delivering humanitarian assistance and working towards long-term solutions based on the 1951 Convention's definition of refugees.

Various General Assembly resolutions over time have urged the UNHCR to extend international aid and humanitarian support to individuals facing persecution and armed conflict outside their country of origin. Additionally, the UNHCR has been called upon to assist internally displaced individuals within their country's borders.<sup>3</sup>

## Committee Structure

Guided by its Statute, the 1951 Convention on Refugees and its 1967 Protocol, as well as the General Assembly and ECOSOC, the UNHCR operates as part of the broader UN network. Collaborating with agencies such as UNICEF, UNDP, WFP, WHO, the IMF, and the World Bank, the UNHCR aims to help refugees regain financial independence and rebuild their lives upon returning home. It works closely with over 700 NGO implementing partners, including more than 400 national NGOs.

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<sup>1</sup> "History of UNHCR." UNHCR US. Accessed January 2, 2024. <https://www.unhcr.org/us/about-unhcr/who-we-are/history-unhcr>.

<sup>2</sup> "History of UNHCR." 2024.

<sup>3</sup> "What We Do." UNHCR US. Accessed January 4, 2024. <https://www.unhcr.org/us/what-we-do>.



Persons of particular interest to the UNHCR encompass refugees, those forced to leave their home countries due to persecution and conflict; asylum seekers, individuals applying for refugee recognition in other countries with pending applications; returnees, individuals requiring assistance in reintegrating into their countries; stateless persons, individuals with unresolved nationalities; and internally displaced persons, individuals not originally within the Office's mandate but in need of assistance as requested by the GA.<sup>4</sup>

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<sup>4</sup>“Refugees.” UNHCR US. Accessed January 4, 2024.  
<https://www.unhcr.org/us/about-unhcr/who-we-protect/refugees>.



# Topic 1: Russo-Ukrainian War: The European Refugee

## Crisis

In the intricate web of global geopolitics, the Russo-Ukrainian War stands as a pivotal point of contention, creating ripples that extend far beyond national borders. As we gather under the banner of the United Nations High Commissioner for Refugees (UNHCR), we turn our attention to a pressing consequence of this conflict: the refugee crisis plaguing Europe. The Russo-Ukrainian War, which erupted in 2014, has not only altered the landscape of Eastern Europe but has also given rise to a humanitarian challenge of unprecedented proportions.<sup>5</sup> As violence and instability persist, millions find themselves displaced, seeking refuge across international borders. The repercussions of this crisis resonate across the European continent, testing the resilience of nations and the efficacy of international cooperation.

Our focus lies on the human side of conflict—the lives displaced, the families torn apart, and the communities shattered. The European Refugee Crisis encapsulates the mass movement of individuals fleeing the conflict zones, particularly those escaping the ravages of the Russo-Ukrainian War.<sup>6</sup> This crisis transcends the political arena, demanding a collective and compassionate response from the international community. Throughout our committee sessions, I hope we will effectively address several crucial aspects stemming from the Russo-Ukrainian War. First and foremost, we must consider the magnitude of displacement, meticulously assessing the scale of the refugee crisis and its profound impact on the European region. Simultaneously, our focus should extend to the humanitarian challenges confronting those

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<sup>5</sup> “War in Ukraine | Global Conflict Tracker.” Council on Foreign Relations. Accessed January 4, 2024. <https://www.cfr.org/global-conflict-tracker/conflict/conflict-ukraine>.

<sup>6</sup> “Fleeing Ukraine: Displaced People’s Experiences in the EU.” European Union Agency for Fundamental Rights, February 28, 2023. <https://fra.europa.eu/en/publication/2023/ukraine-survey>.



displaced. This includes a deep dive into the immediate obstacles faced by refugees, ranging from access to essential services to healthcare, education, and employment. It is imperative that we grasp the intricacies of these challenges to formulate effective and targeted responses.

We will turn our attention to host country dynamics across Europe, where our collective understanding will be directed toward unraveling the roles and responsibilities shouldered by nations in the region as they strive to integrate refugees within their borders. Recognizing the interconnected nature of the crisis, the committee will also engage in discussions on the much needed international collaboration and collective approach. I urge delegates to consider exploring avenues for enhanced cooperation among the UNHCR, European nations, and other stakeholders.

## **History of the Topic**

The Russo-Ukrainian War, which began in 2014, has not only had profound implications for the region but has also triggered a significant European refugee crisis.<sup>7</sup> This conflict, rooted in historical, political, and cultural complexities, has led to a massive displacement of people seeking safety and stability. To understand the European refugee crisis in the context of the Russo-Ukrainian War, it is crucial to delve into the history of the conflict and its far-reaching consequences. The roots of the Russo-Ukrainian War can be traced back to Ukraine's historical ties with Russia and the complex geopolitical landscape of Eastern Europe. The annexation of Crimea by Russia in 2014 marked the beginning of the conflict, escalating tensions between the two nations.<sup>8</sup> The subsequent support of separatist movements in eastern Ukraine by Russia further fueled the flames of war.

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<sup>7</sup> <https://mfa.gov.ua/en/10-facts-you-should-know-about-russian-military-aggression-against-ukraine>

<sup>8</sup> Pifer, Steven, Maura Reynolds Fiona Hill, James Goldgeier, and Mariana Budjeryn. "Crimea: Six Years after Illegal Annexation." Brookings, March 9, 2022. <https://www.brookings.edu/articles/crimea-six-years-after-illegal-annexation/>.





As the conflict intensified, so did the displacement of civilians. The eastern regions of Ukraine, particularly Donetsk and Luhansk, witnessed fierce battles between Ukrainian forces and pro-Russian separatists.<sup>9</sup> The conflict took a toll on civilian infrastructure, forcing thousands to flee their homes in search of safety. The complexities of the conflict were exacerbated by the involvement of various political and military actors, making it a multifaceted crisis. The influx of Ukrainian refugees into European countries became a pressing issue, amplifying the existing challenges of managing migration flows. As families sought refuge from the horrors of war, European nations grappled with the task of providing humanitarian assistance and integrating displaced populations. The crisis highlighted the need for a coordinated and empathetic response from the international community.

The European refugee crisis stemming from the Russo-Ukrainian War presented a myriad of humanitarian challenges. Overcrowded refugee camps, limited resources, and the strain on host countries' infrastructure became pressing issues. Moreover, cultural and linguistic differences posed additional hurdles in the integration process. European nations faced the imperative of working together to address these challenges and ensure the well-being of displaced individuals and families. The international community, including organizations like the United Nations and the European Union, played a crucial role in responding to the European refugee crisis. Humanitarian aid, financial support, and diplomatic efforts were mobilized to address the immediate needs of refugees and find lasting solutions to the conflict. The Russo-Ukrainian War underscored the importance of global cooperation in the face of humanitarian crises.

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<sup>9</sup>“Conflict in Ukraine’s Donbas: A Visual Explainer.” International Crisis Group, March 28, 2022. <https://www.crisisgroup.org/content/conflict-ukraines-donbas-visual-explainer>.



Beyond the humanitarian aspects, the Russo-Ukrainian War and its resultant refugee crisis had broader implications for global security. The conflict strained diplomatic relations between Russia and Western nations, leading to increased geopolitical tensions. The annexation of Crimea and support for separatist movements challenged established norms of sovereignty and territorial integrity, sparking debates on the role of international law in preventing such conflicts. The history of the Russo-Ukrainian War is deeply intertwined with the European refugee crisis, a consequence that transcends national borders. Understanding the complexities of this conflict is essential for Model United Nations participants as they navigate discussions on displacement, humanitarian response, and global security. The lessons learned from the Russo-Ukrainian War and its impact on the European refugee crisis emphasize the importance of diplomacy, cooperation, and a steadfast commitment to upholding human rights in times of conflict.

## **Current Situation**

The Russia-Ukraine war, an ongoing conflict that began in 2014, has not only altered the geopolitical landscape of Eastern Europe but has also given rise to a significant European refugee crisis. The complex nature of this conflict, marked by political, historical, and cultural intricacies, has led to a massive displacement of people seeking refuge and stability. In this comprehensive analysis, we will delve into the current state of the Russia-Ukraine war, focusing on its impact on the European refugee crisis. The roots of the Russia-Ukraine conflict trace back to Ukraine's historical ties with Russia and the intricate geopolitics of the region. The annexation of Crimea by Russia in 2014 marked the beginning of hostilities, escalating tensions between the two nations. Subsequent support for separatist movements in eastern Ukraine by Russia further fueled the flames of war, leading to a protracted and multifaceted conflict.



As of the present day, the Russia-Ukraine war remains an active and fluid conflict, with both military and diplomatic dimensions. The eastern regions of Ukraine, particularly Donetsk and Luhansk, continue to witness intense fighting between Ukrainian forces and pro-Russian separatists. The situation on the ground is characterized by sporadic escalations and occasional ceasefire agreements, making it a challenging and unpredictable landscape. One of the most distressing consequences of the war is the widespread displacement of civilians. The conflict has taken a severe toll on infrastructure and communities, forcing a significant number of people to flee their homes in search of safety. The humanitarian situation is dire, with reports of civilian casualties, damage to critical infrastructure, and a growing number of internally displaced persons.

The influx of Ukrainian refugees into European countries has created a complex and multifaceted refugee crisis. The proximity of Ukraine to European Union (EU) member states has made Europe a primary destination for those seeking safety from the horrors of war. The magnitude of the refugee crisis has placed immense pressure on European nations, demanding a coordinated and compassionate response. The number of Ukrainians seeking refuge in Europe has reached staggering proportions. Displacement figures include both those internally displaced within Ukraine and those crossing international borders. The sheer magnitude of the crisis has overwhelmed existing infrastructure and resources in both Ukraine and European host countries.

European nations receiving Ukrainian refugees are grappling with a range of challenges. Overcrowded refugee camps, strained social services, and the need for immediate humanitarian assistance have tested the capacities of host nations. Additionally, the cultural and linguistic diversity of the displaced population adds complexity to the integration process, necessitating thoughtful and inclusive policies. The European Union, in collaboration with international



organizations, has mobilized significant humanitarian aid to address the immediate needs of refugees. Efforts include the provision of shelter, food, medical assistance, and psychosocial support. However, the scale of the crisis requires sustained efforts and a long-term commitment to ensuring the well-being and integration of displaced individuals and families.

Efforts to find a diplomatic resolution to the conflict have been ongoing, involving various international actors. Diplomatic negotiations, peace talks, and mediation attempts have been part of the international community's strategy to bring an end to the hostilities. The role of global leaders and organizations in facilitating dialogue and fostering diplomatic solutions is crucial in mitigating the root causes of the refugee crisis. Beyond the immediate humanitarian concerns, the Russia-Ukraine war and the resulting refugee crisis have broader implications for global security. The conflict has strained diplomatic relations between Russia and Western nations, leading to increased geopolitical tensions. The annexation of Crimea and support for separatist movements challenge established norms of sovereignty and territorial integrity, sparking debates on the role of international law in preventing such conflicts.

The European Union, as a regional bloc, has played a central role in responding to the Russia-Ukraine war and its impact on the refugee crisis. Member states have coordinated efforts to address the humanitarian needs of displaced individuals and enhance the collective response to the crisis. The EU's engagement goes beyond immediate relief, encompassing long-term strategies for integration, cooperation with international partners, and diplomatic initiatives aimed at resolving the root causes of the conflict. The EU has allocated significant financial resources to support affected regions and provide assistance to both internally displaced persons within Ukraine and refugees seeking shelter in EU member states. Aid programs encompass a



wide range of initiatives, including healthcare, education, housing, and employment support, aiming to address the multifaceted challenges faced by displaced populations.

Recognizing the need for comprehensive integration policies, the EU has worked to facilitate the social, economic, and cultural inclusion of Ukrainian refugees. Tailored programs have been developed to assist refugees in language acquisition, education, and employment opportunities. The EU's commitment to fostering inclusivity reflects a long-term vision for the successful integration of displaced individuals into host societies. The EU has actively engaged in diplomatic efforts to contribute to the resolution of the conflict. High-level meetings, diplomatic dialogues, and negotiations with relevant stakeholders aim to find a peaceful solution and address the root causes of the war. The EU's diplomatic role underscores the importance of collective action and international cooperation in mitigating the impacts of the crisis.

The Russia-Ukraine war has raised significant security concerns for Europe, affecting not only the immediate conflict zones but also the broader regional stability. The displacement of a large number of people adds complexities to security considerations, requiring effective border management and collaboration among European nations to ensure the safety of both refugees and host communities. Furthermore, human rights concerns, including reports of violence against civilians and restrictions on humanitarian access, necessitate a vigilant and rights-based approach to addressing the crisis. Media coverage plays a crucial role in shaping public perception of the Russia-Ukraine war and the associated refugee crisis. Balanced and accurate reporting is essential for fostering understanding and empathy among the public. Additionally, media outlets can influence public opinion on government policies, humanitarian efforts, and the broader geopolitical context, underscoring the need for responsible journalism in times of crisis.



Civil society organizations and grassroots initiatives have emerged as vital actors in responding to the Russia-Ukraine war and its impact on the refugee crisis. Non-governmental organizations (NGOs), community groups, and volunteers play a critical role in delivering aid, advocating for human rights, and providing support to displaced populations. Their efforts complement the work of governments and international organizations, contributing to a more comprehensive and community-driven response to the crisis. International organizations, including the United Nations (UN) and its agencies, have been actively involved in responding to the Russia-Ukraine war and the resulting refugee crisis. These organizations play a crucial role in coordinating humanitarian assistance, providing protection to displaced populations, and facilitating diplomatic efforts to bring an end to the conflict.

The United Nations High Commissioner for Refugees (UNHCR) has been at the forefront of efforts to protect and assist displaced individuals affected by the Russia-Ukraine war. The agency works closely with governments and humanitarian partners to ensure the provision of essential services and protection for refugees and internally displaced persons (IDPs). The role of UNHCR in responding to crises like the Russia-Ukraine war is deeply rooted in its mandate to safeguard the rights and well-being of those forced to flee their homes due to conflict, persecution, or violence.

NGOs and international organizations are actively engaged in providing humanitarian assistance to those affected by the conflict in Ukraine. This includes delivering emergency relief such as food, clean water, shelter, and medical aid to displaced populations and vulnerable communities. Organizations like the International Committee of the Red Cross (ICRC) and Médecins Sans Frontières (MSF) have been instrumental in delivering healthcare services and medical assistance to those in need.



NGOs are involved in providing shelter solutions for internally displaced persons (IDPs) and communities affected by the conflict. This includes the distribution of tents, tarpaulins, and other non-food items to address immediate shelter needs. ShelterBox and other organizations specialize in providing emergency shelter and essential items to families who have lost their homes. NGOs, including UNHCR, focus on providing protection and legal support to displaced populations. This involves ensuring that individuals have access to information about their rights, legal assistance in asylum procedures, and protection from discrimination and violence. Local NGOs may work on the ground to advocate for the rights of specific vulnerable groups, such as women and children.

Organizations like UNICEF and Save the Children are involved in educational initiatives for children affected by the conflict. This includes establishing temporary learning spaces, providing educational materials, and supporting the psychological well-being of children who have experienced trauma. Ensuring access to education is crucial for the long-term development and well-being of displaced and conflict-affected children. NGOs and international organizations work on livelihood support programs to help affected communities rebuild their economic stability. This may involve vocational training, support for small businesses, and income-generating activities to enhance the self-reliance of displaced individuals. The International Labour Organization (ILO) is one of the organizations addressing employment and livelihood challenges in conflict-affected areas.

Recognizing the psychological impact of conflict, NGOs such as the World Health Organization (WHO) and local organizations focus on providing psychosocial support and mental health services. This includes counseling, trauma care, and community-based mental



health programs. Addressing the mental health needs of individuals affected by the conflict is an integral part of the overall humanitarian response.

Organizations like Oxfam and WaterAid are involved in Water, Sanitation, and Hygiene (WASH) programs to ensure access to clean water, sanitation facilities, and hygiene education. These initiatives are essential for preventing the spread of diseases in crowded and temporary living conditions. WASH programs contribute to improving the overall health and well-being of displaced populations. NGOs engage in advocacy efforts to raise awareness about the situation in Ukraine and the needs of affected populations. This involves highlighting human rights violations, advocating for humanitarian access, and promoting international solidarity. International organizations may use their platforms to mobilize support from the global community and encourage governments to take action in response to the crisis.

NGOs and international organizations collaborate closely to ensure a coordinated and effective response. Coordination mechanisms involve sharing information, avoiding duplication of efforts, and maximizing the impact of humanitarian interventions. The Cluster Approach, endorsed by the United Nations, facilitates coordination among different humanitarian actors, including NGOs, to enhance the overall response. NGOs play a crucial role in monitoring the humanitarian situation on the ground and reporting on emerging needs. This involves conducting assessments, collecting data, and providing regular updates to the international community and donors. Timely and accurate information is essential for adapting humanitarian responses based on evolving circumstances.

NGOs recognize the impact of displacement not only on the displaced populations but also on the host communities. Programs may include initiatives that benefit both displaced persons and the communities hosting them, fostering social cohesion and minimizing tensions.





International organizations often engage in programs aimed at building the resilience of communities to future shocks and crises. This involves preparedness measures, community training, and the development of sustainable strategies to mitigate the impact of conflicts and natural disasters. It's important to note that the effectiveness of these initiatives depends on various factors, including the security situation, access to affected areas, and the level of collaboration between different actors. Given the dynamic nature of the situation, ongoing monitoring and adaptation of humanitarian responses are crucial to addressing the evolving needs of those affected by the conflict in Ukraine. For the latest and most specific information, it is recommended to consult reports and updates from relevant NGOs, international organizations, and official sources.

In conclusion, the current situation in the Russia-Ukraine war and the unfolding European refugee crisis demand attention and concerted efforts from the international community. The war's complex dynamics, historical roots, and geopolitical ramifications contribute to the challenges faced by both Ukraine and European host nations. A comprehensive and compassionate response, involving diplomatic resolutions, humanitarian aid, and long-term integration strategies, is essential in addressing the multifaceted impact of this ongoing conflict. As the situation continues to evolve, a united and coordinated effort is paramount in providing relief and stability to those affected by the crisis.

## **Bloc Positions**

*The following are positions of some of the nations represented in this committee. Delegates should consider the interests of their country in relation to human trafficking in a similar manner, as well as conducting independent research.*

### **United States**



When addressing the ongoing Russia-Ukraine war, the United States' bloc position is likely to be rooted in its commitment to international peace and stability. The U.S. would likely advocate for a diplomatic resolution to the conflict, urging all parties involved to engage in meaningful dialogue and adhere to international law. Given the historical context of U.S.-Russia relations, the United States may express concern over any actions that escalate tensions and pose a threat to regional or global security.

Additionally, the U.S. could emphasize the importance of upholding the sovereignty and territorial integrity of Ukraine while encouraging a multilateral approach to address the complex geopolitical dynamics at play. Overall, the United States is likely to promote a peaceful and diplomatic resolution to the conflict, reflecting its traditional role as a key player in international affairs.

### **China**

China's actions could be characterized by its commitment to a non-interventionist stance and a preference for diplomatic solutions. As a staunch supporter of the principles of sovereignty and non-interference in the internal affairs of other nations, China may emphasize the importance of respecting Ukraine's territorial integrity. China could call for a peaceful resolution through dialogue and negotiations, urging all parties involved to exercise restraint and avoid actions that may escalate tensions. Given China's strategic interests and diplomatic ties, it may also advocate for a balanced and impartial approach, emphasizing the need for a comprehensive understanding of the complexities surrounding the conflict. Overall, China is likely to emphasize diplomatic channels and adherence to international law as essential components in addressing the Russia-Ukraine situation within the framework of the United Nations.

### **Russia**



Russia is likely to reflect its national interests and geopolitical considerations. The country might assert its viewpoint by emphasizing historical, cultural, or strategic ties with Ukraine and the region. It could argue that its actions are driven by the need to protect the rights and interests of Russian-speaking populations within Ukraine. Russia may also stress the importance of regional stability and the avoidance of external interference in what it perceives as internal matters. Additionally, Russia could advocate for a diplomatic resolution to the conflict, albeit potentially through negotiations that consider its interests. Overall, Russia's position is likely to be assertive, defending its actions while positioning itself as a key player in finding a resolution that aligns with its perceived security concerns and strategic priorities.

## **Iran**

Iran, traditionally advocating for non-interference in the internal affairs of sovereign states, may express concern over external interventions in the conflict. While emphasizing the importance of respecting Ukraine's territorial integrity and the principles of international law, Iran could call for a peaceful and diplomatic resolution through dialogue and negotiations. Given its diplomatic ties and regional influence, Iran may seek to play a role in promoting stability in the broader context of the conflict. It might emphasize the need for a multilateral approach and the involvement of regional actors in finding a solution that considers the complex dynamics of the Russia-Ukraine situation. Overall, Iran's position is likely to align with its commitment to diplomatic solutions and the principles of non-interference, while also taking into account its regional interests.

## **Questions to Consider**



1. How can the UNHCR ensure the protection and rights of vulnerable groups, such as women, children, and persons with disabilities, in the context of the European refugee crisis following the Russia-Ukraine war?
2. What strategies can the UNHCR employ to strengthen collaboration with host countries in Europe to ensure the effective integration and protection of refugees?
3. How can the UNHCR facilitate durable solutions for displaced populations, including voluntary repatriation, in a manner that ensures the safety and dignity of those returning to their home countries?
4. How can the UNHCR address security concerns related to the refugee crisis and uphold human rights standards, particularly in areas where refugees may face challenges or discrimination?
5. How should the UNHCR prioritize resource allocation and mobilize funding to meet the diverse and evolving needs of refugees in Europe, considering the scale of the crisis?
6. In what ways can the UNHCR collaborate with and support NGOs in providing essential services, protection, and advocacy for refugees in the aftermath of the Russia-Ukraine conflict?
7. How can the UNHCR enhance psychosocial support and mental health services for refugees affected by trauma and displacement in the European context?
8. What measures can the UNHCR take to ensure humanitarian access to all affected populations, particularly in areas that may be difficult to reach due to conflict or political instability?



9. How can the UNHCR work with governments and local communities to develop and implement inclusive integration policies that promote community-building and social cohesion?
10. What communication strategies can the UNHCR employ to raise public awareness about the European refugee crisis, combat misinformation, and garner support for humanitarian efforts?
11. How can the UNHCR engage in long-term planning and preparedness measures to address the potential protracted nature of the refugee crisis and its impact on affected populations?
12. How can the UNHCR enhance monitoring and evaluation mechanisms to assess the effectiveness of its programs and interventions in responding to the European refugee crisis following the Russia-Ukraine war?

## **Important Documents for Research**

1. Universal Declaration of Human Rights (UDHR)
2. 1951 Convention Relating to the Status of Refugees
3. UNHCR Handbook on Procedures and Criteria for Determining Refugee Status
4. The European Union Common Asylum System (CEAS)
5. Reports from UNHCR and other Relevant International Organizations



## Topic 2: Reintegrating Migrants and Displaced Persons into Society

In the ever-evolving landscape of global migration, the United Nations High Commissioner for Refugees (UNHCR) finds itself at the forefront of addressing the reintegration of migrants and displaced persons into their new surroundings. As we convene to deliberate on this issue, it is especially important to recognize the multiple approaches that nations have had in achieving successful reintegration efforts for both individuals and the communities they go to.

The movement of people across borders, whether driven by conflict, persecution, or environmental factors, requires a thoughtful examination of the processes involved in their return and reintegration.<sup>10</sup> Delegates this weekend will play a pivotal role in navigating the complexities of reintegrating migrants and displaced persons into society, ensuring their dignity, rights, and well-being.

We must acknowledge, however, that reintegration is not a one-size-fits-all concept; it requires a nuanced understanding of the diverse needs and experiences of individuals returning to their homelands. Whether repatriated refugees or internally displaced persons, the process encompasses social, economic, and psychological dimensions.<sup>11</sup> Our task is to explore comprehensive strategies that go beyond mere resettlement, aiming for sustainable reintegration that contributes to the rebuilding of fractured lives and communities.

This topic encompasses a myriad of discussion points. I urge delegates to recognize the diverse challenges and opportunities being presented where migrants and displaced persons seek

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<sup>10</sup> “Who Is a Refugee, a Migrant or an Asylum Seeker?” Amnesty International, September 18, 2023. <https://www.amnesty.org/en/what-we-do/refugees-asylum-seekers-and-migrants/>.

<sup>11</sup> Hollifield, James. “Migration, Forced Displacement, and Human Development.” Wilson Center, July 25, 2023. <https://www.wilsoncenter.org/article/migration-forced-displacement-and-human-development>.



to reintegrate. Explore the previous legal and human rights frameworks that have guided past UN decisions and resolutions, assessing how international standards safeguard the rights and dignity of returnees throughout the reintegration process. Our discussions could also extend to strategies for socio-economic mobility, aiming to empower returnees economically and socially, ensuring their meaningful participation in the rebuilding of their communities. Acknowledging the psychological toll of displacement is imperative in particular, given its role in the mental health and well-being of individuals undergoing the challenging process of reintegration.<sup>12</sup> May our collaborative efforts lead to constructive and impactful resolutions in pursuit of a more inclusive and resilient world.

## History of the Topic

The history of the reintegration of migrants and displaced persons is a complex narrative shaped by geopolitical events, conflicts, and the evolving dynamics of forced displacement. As we convene at this Model UN conference under the auspices of the United Nations High Commissioner for Refugees (UNHCR), it is crucial to delve into the historical context that has given rise to the need for reintegration efforts. The roots of modern efforts to reintegrate migrants and displaced persons can be traced back to the aftermath of World War II. The scale of displacement caused by the war prompted the international community to establish mechanisms to assist those returning to their home countries and support their reintegration into society. The establishment of the United Nations and UNHCR in the early post-war years marked a commitment to addressing the challenges faced by millions of displaced individuals.

The period of decolonization in the mid-20th century witnessed significant population movements as newly independent nations emerged. The dissolution of empires and the redrawing

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<sup>12</sup> “Mental Health and Forced Displacement.” World Health Organization, August 31, 2021. <https://www.who.int/news-room/fact-sheets/detail/mental-health-and-forced-displacement>.



of borders led to the displacement of communities. Reintegrating individuals into their countries of origin, often after prolonged periods of displacement, became a critical task for newly established governments and the international community. The Cold War era saw numerous conflicts that resulted in large-scale displacement. The Korean War, the Vietnam War, and conflicts in Africa and Latin America created waves of refugees and migrants seeking safety and stability. The reintegration of individuals affected by these conflicts posed unique challenges, including political, economic, and social considerations influenced by the geopolitical context of the time.

The breakup of Yugoslavia in the early 1990s marked a tragic chapter in European history. The Balkan Wars resulted in widespread displacement and ethnic cleansing, particularly in Bosnia and Herzegovina. The reintegration of individuals returning to their homes in the aftermath of these conflicts required efforts to rebuild communities, address trauma, and foster reconciliation in a deeply divided region. The collapse of the Soviet Union and the subsequent geopolitical shifts in Eastern Europe and Central Asia led to displacement on a significant scale. People faced challenges in returning to newly independent states, and reintegration efforts sought to address issues of citizenship, property rights, and economic stability.

The early 21st century brought new challenges with conflicts in Afghanistan, Iraq, and Syria. The "war on terror" and the ensuing instability in the Middle East contributed to a surge in refugees and internally displaced persons. Reintegrating individuals affected by these conflicts has involved navigating complex security concerns, cultural differences, and addressing the long-term consequences of protracted displacement. In recent years, the impact of climate change has become a growing driver of displacement. Rising sea levels, extreme weather events, and environmental degradation force communities to relocate. Reintegrating individuals affected





by environmental displacement requires innovative solutions, as the causes are often multifaceted and interconnected with broader global challenges.

Throughout history, the reintegration of migrants and displaced persons has encountered numerous challenges. These include issues of social cohesion, economic stability, access to education and healthcare, and overcoming trauma. Discrimination and stigmatization of returnees can further complicate the process. However, reintegration also presents an opportunity for rebuilding societies, fostering resilience, and promoting inclusive development. The international legal framework has evolved to address the rights and needs of migrants and displaced persons. The Guiding Principles on Internal Displacement, adopted in 1998, provide a foundation for addressing internal displacement, while the Refugee Convention and its protocols outline the rights of refugees and the responsibilities of host countries.

As we navigate the discussions in this Model UN conference, it is imperative to consider the historical context that has shaped the reintegration of migrants and displaced persons. By understanding the challenges and successes of the past, we can formulate effective strategies and policies to address the current and future complexities of forced displacement and contribute to the mission of the UNHCR in promoting durable solutions and the well-being of all affected populations.

## **Current Situation**

The reintegration of migrants and displaced persons into society is a multifaceted challenge that requires a comprehensive and collaborative approach. As we convene at this Model UN conference under the auspices of the United Nations High Commissioner for Refugees (UNHCR), it is crucial to assess the current state of reintegration efforts worldwide. The global landscape is marked by complex geopolitical shifts, ongoing conflicts, environmental



challenges, and the lingering impacts of the COVID-19 pandemic, all of which significantly affect the reintegration process.

The scale of forced displacement remains staggering. According to the UNHCR Global Trends Report, as of mid-2021, more than 82 million people were forcibly displaced worldwide. This includes 26.4 million refugees, 48 million internally displaced persons (IDPs), and 4.1 million asylum seekers. The numbers underscore the urgent need for effective reintegration strategies to address the diverse challenges faced by individuals seeking to rebuild their lives. Ongoing conflicts and political instability contribute significantly to forced displacement. Conflicts in regions such as Syria, Afghanistan, South Sudan, and Myanmar continue to drive large numbers of people from their homes. Additionally, new crises, such as the conflict in Ethiopia's Tigray region, have emerged, leading to fresh waves of displacement. The complexity of these situations poses unique challenges to the reintegration process.

Many displaced persons experience protracted displacement, where their displacement lasts for an extended period. Long-term displacement poses challenges to reintegration as individuals often face barriers to returning home, including insecurity, destroyed infrastructure, and a lack of essential services. The longer the displacement, the more complex the reintegration process becomes. Legal and administrative hurdles often impede the reintegration of migrants and displaced persons. Issues related to citizenship, documentation, and property rights can create significant challenges. Discriminatory policies or the absence of clear legal frameworks can exacerbate these difficulties, hindering successful reintegration.

Economic instability is a key concern for those seeking to reintegrate into society. Displaced individuals often struggle to access sustainable livelihoods due to limited job opportunities, discrimination, and lack of skills that match the host community's needs.



Reintegration efforts must address economic challenges through vocational training, job placement programs, and support for income-generating activities. Social stigma and strained community relations can impede the successful reintegration of migrants and displaced persons. Host communities may harbor misconceptions or fear regarding the newcomers, leading to exclusion and discrimination. Promoting social cohesion and fostering understanding between displaced individuals and host communities is essential for overcoming these challenges.

The experience of displacement, particularly in the context of conflict or persecution, often results in trauma and mental health challenges. The psychological well-being of migrants and displaced persons is a critical component of reintegration. Access to mental health services, counseling, and community-based psychosocial support are integral to addressing the mental health aspects of the reintegration process. The COVID-19 pandemic has introduced unprecedented challenges to the reintegration landscape. The pandemic has disrupted economies, limited access to education and healthcare, and exacerbated existing vulnerabilities. Additionally, public health measures, such as lockdowns and social distancing, have affected community integration efforts, making it more difficult for displaced persons to access essential services.

### *Regional Perspectives*

Europe continues to grapple with the reintegration of migrants and refugees, particularly those who arrived during the peak of the migration crisis in 2015. Integration policies vary across European countries, with some nations implementing comprehensive programs to facilitate economic and social inclusion, while others face political challenges in enacting inclusive policies.

The MENA region remains a major host for refugees and displaced persons, especially from countries like Syria and Yemen. The protracted nature of many conflicts in the region



presents challenges to reintegration efforts. Host countries in the region face economic strain, making it challenging to provide sustained support for the large displaced populations.

Asia-Pacific hosts a significant number of displaced persons, including refugees from Myanmar, Afghanistan, and various other conflicts. The region faces diverse challenges related to legal frameworks, economic disparities, and the protracted nature of certain displacement situations. Collaboration between countries in the region and international organizations is crucial for effective reintegration strategies.

Africa hosts a substantial number of displaced persons, both within and across borders. Ongoing conflicts in regions like the Sahel and the Horn of Africa contribute to displacement challenges. Reintegration efforts in Africa often involve addressing issues of land rights, community stability, and economic empowerment to ensure sustainable solutions.

Community-based approaches to reintegration emphasize the active involvement of local communities in the process. Programs that engage host communities in decision-making, cultural exchange, and joint initiatives contribute to fostering social cohesion and reducing stigma. Investing in education and skill development is crucial for the successful reintegration of displaced persons. Access to quality education, vocational training, and language courses enhances the capacity of individuals to contribute meaningfully to their communities and economies. Recognizing the importance of mental health, some reintegration programs prioritize mental health support services. This includes counseling, trauma-informed care, and community-based psychosocial support to address the psychological well-being of individuals.

UNHCR plays a pivotal role in coordinating international efforts for the reintegration of migrants and displaced persons. The organization works closely with governments, NGOs, and other stakeholders to develop and implement reintegration programs. UNHCR develops and



promotes comprehensive reintegration strategies that encompass legal support, livelihood programs, education initiatives, and community engagement. These strategies aim to address the diverse needs of displaced populations. UNHCR advocates for the development and implementation of inclusive policies that facilitate the reintegration of displaced persons. This includes efforts to eliminate legal barriers, promote non-discriminatory practices, and foster an environment conducive to social inclusion.

Collaboration with governments, non-governmental organizations (NGOs), and local communities is a cornerstone of UNHCR's approach. By forging partnerships, UNHCR leverages collective expertise and resources to enhance the impact of reintegration initiatives. UNHCR places a strong emphasis on addressing the specific needs of vulnerable groups, including women, children, persons with disabilities, and survivors of trauma. Tailored programs aim to provide targeted support to those who may face additional challenges during the reintegration process.

## **The Impending Future**

Enhancing legal frameworks to address issues of citizenship, property rights, and documentation is crucial for facilitating the reintegration of migrants and displaced persons. Advocacy for legal reforms and the elimination of discriminatory practices should be prioritized. Investing in sustainable livelihoods and economic opportunities is essential for the long-term success of reintegration efforts. This includes supporting small businesses, promoting entrepreneurship, and creating an enabling environment for economic empowerment. Effective reintegration requires cross-sectoral coordination among government agencies, NGOs, international organizations, and local communities. Coordinated efforts ensure a holistic approach that addresses legal, economic, social, and psychological aspects of reintegration.



Access to quality education is a fundamental component of successful reintegration. Efforts should focus on removing barriers to education, providing language courses, and recognizing the importance of education in empowering individuals and communities. Prioritizing mental health support is critical. Reintegration programs should integrate mental health services, counseling, and psychosocial support to address the trauma experienced by displaced individuals and promote their overall well-being. International solidarity and burden-sharing are imperative for addressing the global nature of displacement. The international community should work collectively to share responsibilities, resources, and expertise, ensuring that no single country or region bears the disproportionate burden of reintegration.

As we navigate the discussions at this Model UN conference, it is evident that the reintegration of migrants and displaced persons into society is a dynamic and evolving challenge. The current state reflects a landscape shaped by complex geopolitical realities, ongoing conflicts, and the lingering effects of the COVID-19 pandemic. By understanding the challenges, exploring promising practices, and leveraging the expertise of UNHCR and other stakeholders, the international community can forge innovative solutions to foster the successful reintegration of individuals affected by forced displacement. The commitment to building inclusive societies and empowering displaced persons to rebuild their lives lies at the heart of achieving durable solutions and fulfilling the principles of human rights and humanitarianism.

## **Bloc Positions**

### **United States**

The U.S. may emphasize the importance of providing a welcoming environment for those forced to flee their homes, recognizing the diversity and resilience of the affected populations. Additionally, the United States might advocate for comprehensive policies that address not only



the immediate needs of migrants and displaced persons but also promote their long-term integration into the fabric of society. This could involve supporting initiatives that facilitate access to education, employment, and healthcare, as well as fostering community engagement and cultural exchange. The U.S. may also emphasize the significance of international cooperation, urging collaborative efforts to share the burden and ensure a collective commitment to the well-being and successful reintegration of displaced individuals. Overall, the United States is likely to champion a humane and collaborative approach, reflecting its historical commitment to providing refuge and opportunities for those seeking a new home.

### **Guatemala**

Given Guatemala's own history of internal displacement and migration, the country may emphasize empathy and understanding towards those experiencing forced displacement. Guatemala could advocate for tailored solutions that address the unique needs of returning migrants, recognizing the importance of social and economic support structures. The nation might also stress the significance of regional collaboration to address the root causes of migration and displacement, focusing on creating conditions that encourage individuals to stay in their home communities. Additionally, Guatemala may call for international assistance and resources to facilitate the reintegration process, particularly in areas such as education, healthcare, and employment. Overall, Guatemala's bloc position is likely to prioritize comprehensive, regional approaches that address the multifaceted challenges of reintegrating migrants and displaced persons.

### **Syria**

Syria may underscore the urgency of international support in addressing the massive displacement crisis caused by the ongoing conflict. The country could advocate for



comprehensive strategies that prioritize rebuilding infrastructure, providing access to basic services, and fostering economic opportunities to facilitate the return and reintegration of displaced populations. Syria might also stress the importance of creating a secure environment, both physically and economically, for the successful reintegration of its citizens. Considering the scale of destruction and displacement, Syria's bloc position may seek extensive international collaboration, humanitarian aid, and sustained efforts to address the root causes of migration and displacement. Ultimately, Syria's stance is likely to center on the imperative of rebuilding communities and offering viable prospects for those displaced to rebuild their lives within the country.

## **Myanmar**

Myanmar might express the need for a comprehensive and inclusive approach that prioritizes reconciliation and addresses the root causes of displacement. The country could advocate for international assistance in creating conditions for the safe return of displaced populations, including efforts to rebuild infrastructure, provide access to essential services, and promote social cohesion. Myanmar might emphasize its commitment to a sustainable and just reintegration process, highlighting the importance of community involvement and addressing grievances to foster a sense of belonging. Acknowledging the sensitivity of the Rohingya issue, Myanmar's bloc position may seek diplomatic solutions and international collaboration to ensure a dignified and secure reintegration process that respects the rights and well-being of all affected individuals.





## Questions to Consider

1. How can UNHCR facilitate greater policy alignment among member states to ensure a coordinated and comprehensive approach to the reintegration of migrants and displaced persons?
2. What strategies can be implemented to enhance economic empowerment and sustainable livelihoods for reintegrated individuals, fostering self-reliance and reducing long-term dependency on aid?
3. How can UNHCR support initiatives that promote community engagement and social inclusion, recognizing the importance of building trust and solidarity for successful reintegration?
4. In what ways can UNHCR work with governments and partners to ensure that displaced children have access to quality education, addressing one of the key factors in successful reintegration?
5. How can UNHCR collaborate with national health systems and NGOs to address the trauma and mental health challenges faced by migrants and displaced persons during the reintegration process?
6. What measures can UNHCR advocate for to address legal frameworks and citizenship issues that may pose barriers to the effective reintegration of migrants and displaced persons?
7. How can UNHCR foster positive interactions between reintegrated individuals and host communities to promote social cohesion and minimize tensions?



8. What mechanisms can be put in place to encourage greater international cooperation and burden-sharing, ensuring that the responsibility for reintegration is shared among the global community?
9. How can UNHCR enhance the monitoring and evaluation of reintegration programs to ensure their effectiveness and adapt strategies based on lessons learned and best practices?
10. In what ways can UNHCR leverage innovative technologies, including digital platforms and communication tools, to enhance the efficiency and impact of reintegration programs?

## **Important Documents for Research**

1. The New York Declaration for Refugees and Migrants (2016)
2. UNHCR Handbook on Voluntary Repatriation (1996)
3. Guiding Principles on Internal Displacement (1998)
4. The Global Compact on Refugees (2018)
5. UNHCR's Handbook for the Protection of Internally Displaced Persons (IDPs) (2007)



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